



<b>SECTION</b>	SAFEGUARDING
<b>POLICY/PROCEDURE</b>	PROTECTING CHILDREN FROM COUNTY LINES POLICY
<b>DATE OF ISSUE</b>	FEBRUARY 2024
<b>DATE OF REVIEW</b>	AUGUST 2024
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## 1. Introduction

County lines is a form of criminal exploitation where urban gangs persuade, coerce or force children and young people to store drugs and money and/or transport them to suburban areas, market towns, and coastal towns. It can happen in any part of the UK and is against the law and a form of child abuse.

Children and young people may be criminally exploited in multiple ways. Other forms of criminal exploitation include child sexual exploitation, trafficking, gang, and knife crime.

County lines gangs are highly organised criminal networks that use sophisticated, ever-evolving techniques to groom young people and evade capture by the police.

Perpetrators use children and young people to maximise profits and distance themselves from the criminal act of physically dealing drugs. Young people do the majority of the work and take the most risk.

Dedicated mobile phone lines or “deal lines” are used to help facilitate county lines drug deals. Phones are usually cheap, disposable, and old-fashioned because they are changed regularly to avoid detection by the police.

Gangs use the phones to receive orders and contact young people to instruct them where to deliver drugs. This may be to a local dealer or drug user, or a dealer or drug user in another county.

Phrases that young people may use to refer to county lines include:

- ‘running a line’,
- ‘going OT/out there’
- ‘going country’
- ‘going cunch’.

These all refer to going out of town to deliver drugs or money.

Protecting children from county lines forms part of the UK Counter-Terror Strategy (‘CONTEST’). It aims to reduce the risks from terrorism so that people can go about their lives freely and with confidence. CONTEST has 4 strands:

**Prevent:** to stop people from becoming terrorists or supporting terrorism.

**Pursue:** to stop terrorist attacks happening in this country or against UK interests overseas.

**Protect:** to strengthen our protection against a terrorist attack.

**Prepare:** to mitigate the impact of an attack and reduce the likelihood of further attacks.

## 2. Risks

County lines is a cross-cutting issue that often overlaps with other forms of abuse and criminal exploitation. It can lead to serious physical and emotional harm to young people.

### Criminalisation

If adults who work with children don’t understand that county lines is a form of abuse, they may see children involved in county lines activity as criminals rather than as victims of criminal exploitation. This can lead to children not getting the safeguarding support and protection they need.



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## Drugs

Perpetrators may use drugs and alcohol to entice young people into the gang lifestyle. In some cases, gangs trick young people into incurring drug debts that they then have to pay off through county lines activity. This is often referred to as 'debt bondage'.

## Physical violence

There is a strong link between county lines activity and:

- serious violence such as knife and gun crime;
- the use of substances such as acid as a weapon; and
- homicide.

Conflict between rival gangs that are in dispute over who controls an area can lead to serious injury or death for young people who get caught in the wrong place. The fear of serious physical violence as revenge for disrespecting, 'snitching' or 'grassing' is one of the things that prevent young people from leaving gangs or seeking help from the police and other agencies.

## Sexual abuse and exploitation

As well as being used to transport drugs, county lines gangs may sexually abuse and exploit children of any gender.

This can happen through:

- young people being forced into sexual activity with gang members or for the gang's financial gain;
- vulnerable children being made to work off drug debts through sexual exploitation as 'payment' (this might happen after the child has been coerced into becoming dependent on drugs by the gang); or
- children being groomed into what they believe is a romantic relationship with a gang member which then leads to exploitation.

Some children are forced to transport drugs in ways that are invasive and harmful to their bodies. Young people may be forced to swallow bags of drugs to transport them, which could potentially be life-threatening. The practice of 'plugging' is also common, whereby drugs are inserted into a child's rectum or vagina. This is a form of sexual abuse and in some cases, it can cause a child's death.

## Trafficking and missing children

Young people can be trafficked to locations far away from where they live for long periods of time by a county lines gang. They may end up staying in unsuitable accommodation in an area that is unknown to them. This might include short-term holiday lets or budget hotels.

## Cuckooing

Cuckooing happens when a county lines gang takes over the home of a vulnerable adult by coercion or force and uses it as a base to deal drugs from. The vulnerable adult may have issues with substance misuse or mental health problems, be elderly or disabled, or be in debt to the gang. These factors can make it easier for the gang to exploit and control them. Children can be forced or coerced to stay at cuckooed addresses for long periods of time to deal drugs. A cuckooed address is sometimes referred to as a 'bando' or a 'spot' by county lines gangs.

## Financial exploitation and abuse

Gangs are known to launder money from drug sales through children's bank accounts, either by using an existing account or forcing or persuading the child to open a new one.



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County lines gangs might refer to 'squares' - meaning cash cards, and 'deets' - meaning bank details.

### **3. Recognising**

#### **Grooming**

The grooming process involves the gang:

- seeking out a child to exploit;
- observing the child for vulnerabilities;
- finding out what the child's needs and wants are; and
- manipulating the child into believing that being in the gang can fulfil these needs.

Once they have identified a child, the gang will make some form of contact and the grooming process will begin. This could be in person or via mobile phone. Social media profiles may also be used to glamourise gang life and entice young people. Some children are groomed through family members, for instance, if they have a sibling or relative who is already involved with a county lines gang. County lines gangs offer money and status to attract young people. Children may also be attracted to joining a gang by the prospect of belonging to a 'family' that will protect them if their own family feels unstable or unsafe.

The following have been identified as key places where county lines gangs target and approach vulnerable young people:

- schools and further and higher educational institutions;
- special educational needs schools;
- places for alternative provision outside of mainstream education;
- foster homes; and
- homeless shelters.

Once a child is part of a county lines gang their loyalty and commitment will be tested. The gang will begin to trap the child by making them feel powerless to leave. This might include threats of violence if they leave, making the child feel like they are betraying their new 'family', or telling the child they will get in trouble if they seek help because they have committed a criminal offence.

#### **Who is vulnerable to county lines exploitation?**

Any child could potentially be at risk of criminal exploitation by a county lines gang. Factors that make a county lines gang more likely to target, groom, and exploit a child include:

- the child having experienced neglect, physical and/or sexual abuse in the past;
- social isolation or social difficulties;
- poverty;
- homelessness or insecure accommodation status;
- connections with other people involved in gangs;
- having a learning disability;
- having mental health problems;
- having substance misuse issues;



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- being in care or having a history of being in care;
- being excluded from mainstream education.

Permanent exclusion from mainstream education has been identified as a critical event that can lead to young people becoming vulnerable to criminal exploitation. County lines gangs can take advantage of the lack of structure, loss of a sense of belonging, and feeling of rejection that exclusion can elicit in a young person. The average age of young people who are exploited through county lines activity is 15-16 years old, but children as young as 12 have also been reported to have been involved.

### **Signs that a young person may be involved in criminal exploitation**

The following signs may indicate that a child is being exploited by a county lines gang:

- frequently going missing from school, home or care;
- travelling to locations, or being found in areas they have no obvious connections with, including seaside or market towns;
- unwillingness to explain their whereabouts;
- acquiring money, clothes, accessories, or mobile phones which they seem unable to account for;
- receiving excessive texts or phone calls at all hours of the day;
- having multiple mobile phone handsets or sim cards;
- withdrawing or having sudden changes in personality, behaviour, or the language they use;
- having relationships with controlling or older individuals and groups;
- unexplained injuries;
- carrying weapons;
- significant decline in school results or performance;
- being isolated from peers or social networks;
- associating with or being interested in gang culture;
- self-harming or having significant changes in mental health.

### **4. Reporting**

If you think a child is in immediate danger, contact the police on 999. If you're worried about a child but they are not in immediate danger, you should share your concerns.

Follow your organisational child protection procedures. Organisations that work with children and families must have safeguarding policies and procedures in place.

Contact the NSPCC Helpline on 0808 800 5000, by emailing [help@nspcc.org.uk](mailto:help@nspcc.org.uk) or [completing their report abuse online form](#). Trained professionals will talk through your concerns with you and give you expert advice.

Contact the local child protection services. Their contact details can be found on the website for the relevant local authority. The local authority the child comes from is responsible for the child's welfare. But it is also good practice to contact the local authority in the area the child is found, as they may need to be a part of the multi-agency response and there may be other children or vulnerable adults at risk.



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Contact the police.

### **National referral mechanism (NRM)**

As part of county lines, young people are trafficked to different locations.

You should refer children who have been trafficked to the National Referral Mechanism (NRM). Evidence of a referral can be used in a young person's defence in criminal and legal proceedings.

[Access the form](#)

### **Multi-agency working**

A multi-agency response is needed to tackle county lines and protect any children involved from further exploitation. This should include participation from local authority children's social care, the local authority community safety team, schools, police, and youth offending teams.

The local authority the child comes from (if known) is responsible for the child's welfare. They may need to liaise with child protection agencies in the area the child was found, in order to keep the child safe.

Collaborative working and information sharing is essential in protecting the welfare of the child.

Across the UK, Independent Child Trafficking Guardians (ICTGs) can act as sources of advice for children without a figure of parental responsibility in the UK who have been victims of trafficking and modern slavery.

ICTG regional practice co-ordinators take on a more strategic role supporting children who do have a figure of parental responsibility, working with professionals to encourage them to take a co-ordinated and multi-agency approach to child trafficking, modern slavery, and county lines.

### **Supporting the young person who has been exploited**

Adults who work or volunteer with children and young people are in a good position to build trusting relationships with them. This will help young people feel able to discuss issues that are affecting their lives and speak out if they need support about any issue, including county lines.

Those who work with children need to be clear that county lines is not a lifestyle choice and that the young person is not to blame for being exploited by a gang.

Young people who are involved with a county lines gang may push back when help is offered. They may not see themselves as being exploited or they may be scared of recriminations if they 'snitch' or 'grass' on gang leaders.

Gangs convince young people that there is no way out for them, in order to trap and control them. This means it's important for adults to reassure young people that there is a way out of gang life and that help is available when they are ready to leave.

Young people may finally reach out for help in the event of a major incident or emergency. This might include a serious injury or the threat of serious injury to themselves or someone they know, or if someone they know was killed. If professionals do not act quickly and effectively to intervene at this point, the child may be 're-groomed' or pressured back into the gang.

### **Childline**

If a child or young person needs confidential help and advice about gangs or anything else that's worrying them, you can always direct them to Childline. Calls to 0800 1111 are free and children can also contact Childline online. Childline provides information and advice for young people affected by gang activity, drugs, or any other form of abuse. You can also download or order Childline posters and wallet cards.



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## Training

To help identify and support children who have experienced county lines, professionals need training that covers:

- signs and indicators of county lines exploitation;
- the legislative framework around criminal exploitation;
- the NRM referral process; and
- understanding the trauma experienced by young people.

Each of the Club's designated safeguarding officers will therefore commit to the mandatory completion of at least one relevant training course per annum on protecting children from county lines.

## 5. Prevention

### Schools and education

Schools and colleges can help raise awareness of county lines. This can be done through whole-school assemblies, class discussions, or smaller group work. As well as discussing what county lines is and how children might be targeted by gangs, schools should ensure children know who they can talk to if they have any concerns. Schools are also well-placed to identify any children who may be at risk of county lines and form part of the multi-agency response.

### Exclusion from school

If a child is at risk of being excluded from education, schools should always consider what immediate wrap-around support can be put in place to protect them from county lines.

This should include exploring what support is available from children's social care, and voluntary and community organisations.

### Working with parents and carers

Engaging with parents and carers can help protect children and young people who are at risk of criminal exploitation. Parents and carers need support to manage any risk to their child. It's important for services working with children at risk of county lines to understand what barriers might be in place for parents and carers. These might include fears around:

- having their other children 'taken away' from them;
- their child being excluded from school;
- criminalising their child; and
- recriminations from the county lines gang.

## 6. Legislation and guidance

Statutory guidance across the UK highlights the responsibility of those in the education, community, and care sectors to safeguard children from all forms of abuse including county lines and other criminal exploitation.

County lines may involve child trafficking and modern slavery.

The Home Office has provided key guidance for all four UK nations on how to recognise and respond to concerns about county lines.

In England and Wales, the Ministry of Justice has provided guidance for frontline practitioners on referral pathways for responding to and safeguarding children involved in county lines.



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Office For Health Improvement and Disparities (OHID – Formerly known as Public Health England) (2021) has published guidance on county lines exploitation to help health professionals prevent child exploitation and protect vulnerable children that have been manipulated and coerced into crime.

## **7. INTERNAL SAFEGUARDING CONTACTS:**

### **Senior Safeguarding Manager**

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Chief Executive officer

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### **Foundation Designated Safeguarding Officer**

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## 8. EXTERNAL SAFEGUARDING CONTACTS

### **EFL Head of Safeguarding**

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### **EFL Safeguarding Regional Manager**

Sarah Boyer  
07583 138032 / 01772 376889  
[sboyer@efl.com](mailto:sboyer@efl.com)

### **Lincolnshire County FA**

Ben Pearce  
Designated Safeguarding Officer  
01522 596580  
[Ben.Pearce@lincolnshirefa.com](mailto:Ben.Pearce@lincolnshirefa.com) / [safeguarding@lincolnshirefa.com](mailto:safeguarding@lincolnshirefa.com)

### **Lincolnshire Customer Service Centre**

01522 782111

### **Out of Hours Emergency**

01522 782333

### **Police**

If you have concerns requiring the Police's immediate action, dial 999.